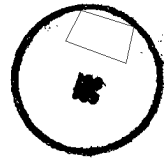


ICS 0816-88
13 April 1988

Route 13-SR



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MEMORANDUM FOR: Director, Intelligence Community Staff

FROM:

Acting Director, CCISCMO/ICS

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SUBJECT:

Intelligence Assistance to FEMA

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REFERENCE:

DCI memo to D/ICS, 29 March 1988; Subject: Meeting with
General Julius Becton, FEMA Director, 28 March 1988

1. [] of this office visited with the Deputy Director of FEMA on 7 April 1988 to more precisely define the requirements implied in cited reference. Subsequently, he also met for about 40 minutes with the Director, at his request, on the following day. While neither evinced a solid understanding of the intelligence, counterintelligence, or security countermeasures arenas, the Director was clear on what he wanted and why. This memorandum details the results of those meetings. []

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2. The Director wants to improve FEMA's ability for more timely response to the demands of its various missions. He believes that, among other things, this will require that FEMA be more aware of the range of events that potentially impact on these missions. Accordingly, he seeks DCI assistance in implementing two actions that could improve channels through which FEMA might acquire more broad and mission-focused intelligence support: []

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a. Observer status for FEMA on appropriate national-level interagency groups and committees. The Director strongly holds that a viable way to obtain formal Community recognition of FEMA missions is to be a visible player on those deliberative bodies that may discuss primarily intelligence issues of interest to FEMA. He indicated this observer position would, more importantly, afford FEMA a direct means to articulate its interests and need-to-know when relevant subjects/issues were discussed. []

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He advised that he gets good "intelligence production support," as far as it goes (read: intelligence distribution), [] [] has informal agreements that allow FEMA to levy collection requirements and receive briefings, and has effective Memoranda

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SUBJECT: Intelligence Assistance to FEMA [redacted]

of Understanding with [redacted] and with [redacted] upon demonstration of FEMA's need-to-know. [redacted]

The Director does not want to disturb these arrangements. He asserts his principal problem is that of not always knowing, in advance, what information or intelligence he should ask for. He perceives that an observer role would help fill this knowledge void and facilitate requests for additional FEMA access. [redacted]

b. Authorization of a Senior Intelligence Officer for FEMA. The Director advised that he wants to establish the cited position using FEMA's budget and staffing slots. He asked that details of what he had in mind be obtained from the FEMA Security Officer. He envisions the individual being FEMA's principal intelligence advisor, coordinator, and point of contact for external intelligence liaison. General Becton realizes this position would be viable only if sanctioned and supported by the DCI. [redacted]

The following additional points of relevancy and interest were determined:

- o The current FEMA Security Officer is a Mr. John R. Lilley, II, a retired Marine Corps Colonel, phone: 646-3555.
- o The FEMA-assigned individual who currently provides intelligence briefings to the Director is Michael P. Murry, phone: 646-2991.
- o FEMA is pending accreditation for [redacted] a newly constructed office suite, [redacted]

3. It was clear that General Becton's entire focus was twofold: (1) improving his access to mission-relevant intelligence and (2) his agency's "status" (his word) within the Intelligence Community. He advised he had made these same points and requests for assistance to the DCI during the 28 March meeting. He emphasized the reasons for his focus by listing some of the missions/support roles of his agency, e.g., continuity of government, defense of CONUS (consequences of terrorism), support of NATO, disaster relief, and crisis support agreements with Mexico and Canada. [redacted]

4. General Becton implied that FEMA has been a low-key agency whose range of tasks often escape even many of those who work at FEMA (due in large part to compartmentation). The following anecdote emphasized his concerns and the need to be informed in advance: Just prior to the Statue of Liberty rededication, former FBI Director Webster said to him, "You know Julius, if we do our job right, you have nothing to worry about. Of course if we don't, you're in a world of trouble." [redacted]

SUBJECT: Intelligence Assistance to FEMA [REDACTED]

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5. At the FEMA Director's request, [REDACTED] summarized the organization, missions, and functions of the Intelligence Community Staff and its relationship to the DCI. No commitments were made to FEMA other than the promise to convey the Director's wishes to appropriate personnel within the Intelligence Community. He was assured that, consistent with its mission and DCI guidance, the ICS would do its best to support FEMA. [REDACTED]

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6. With your concurrence, we will bring FEMA concerns to the attention of the chairmen of the IGs [REDACTED] for their consideration in extending an invitation to FEMA [REDACTED]

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[REDACTED] We will also schedule a similar presentation by FEMA before the DCI Security Forum, chaired by the Director of CCISCMO, for the same purposes. These initiatives will afford FEMA access to the DCI's CI and security structure and should encourage/establish better tactical working relationships consistent with a part of General Becton's request. [REDACTED]

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7. What remains to be determined, however, is whether the DCI will support the assignment of a Senior Intelligence Officer on the FEMA staff and which intelligence-related interagency groups or committees, if any, might be appropriate for FEMA to attend in observer status. Within the week, [REDACTED] will contact the designated FEMA point of contact to develop details of envisioned intelligence support requirements and coordinate them with appropriate elements of the IC Staff. [REDACTED]

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SUBJECT: Intelligence Assistance to FEMA

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